
**STATE OF ILLINOIS
PRISONER REVIEW BOARD**



46th Annual Report

January 1 to December 31, 2022

Governor: JB PRITZKER
Chair: Edith L. Crigler



LETTER FROM THE CHAIR

STATE OF ILLINOIS
JB PRITZKER, GOVERNOR

PRISONER REVIEW BOARD

Edith L. Crigler, Chair

The Honorable JB Pritzker
Office of the Governor
207 Statehouse
Springfield, IL 62706

Dear Governor Pritzker:

The Illinois Prisoner Review Board is pleased to submit its forty-sixth annual report, summarizing the Board's operations throughout calendar year 2022.

The Board serves four primary missions: (1) bipartisan, independent review, adjudication, and enforcement of behavioral rules for offenders; (2) parole consideration reviews and decisions for all adult offenders with "indeterminate" sentences; (3) hearings and confidential reports and recommendations to the Governor regarding all requests for executive clemency; (4) protection and consideration of the rights and concerns of victims when making decisions or recommendations regarding parole, executive clemency, conditions of release, or revocation of parole or release.

The Board worked diligently to refine policies and procedures and continued ongoing efforts to digitize paper processes and Board operations. All steps in the right direction to make the Board run more efficiently and effectively.

January of 2022 brought the enactment of the Joe Coleman Medical Release Act. This act provides another means for seriously ill men and women in the Department of Corrections to be considered by the Board for release on parole or Mandatory Supervised Release. The Board conducted 78 Joe Coleman Hearings in 2022.

The Board also worked with thousands of other parties to conduct over 23,000 hearings for the people of the State of Illinois including over 1,100 Executive Clemency Hearings and over 4,700 Final Revocation Hearings. In many categories, these numbers continue to rise annually.

As always, the Board remains steadfast in its dedication to the law enforcement goals of the State, and we will continue to seek to further refine and improve the release supervision system in Illinois.

Sincerely,

Edith Crigler
Chair



PRISONER REVIEW BOARD STAFF

SENIOR MANAGEMENT

Kahalalah Clay	Chief Legal Counsel
Tracy Buckley	Chief of Operations
Nichole Damhoff	Chief Administrative Officer/ Clemency & Victim Notification

STAFF

Lawrence Brandel	Hearing Officer
Kevin Byrne	Hearing Officer
ShunIQUE Joiner	King Hearing Officer
Kelly Knappmeyer-Marker	Executive Clemency Liaison
Kim Morrison	Victim Services Liaison
Angie Asbrock	Institutional Liaison
Regina Bosie	Institutional Liaison
Dana Heckrodt	Institutional Liaison
Andrea Hegland	Institutional Liaison
Kassandra Keiser	Institutional Liaison
Veronica Sherman	Institutional Liaison
Alexandria Bryan	Office Coordinator
Brittany Chestnut-Robinson	Office Associate
Bryan Zalewski	Office Associate
Fredrick Howard	Storekeeper I
Chuck Eguez	Office Assistant
Valorie Ford	Office Assistant
Tyler Wise	Office Assistant



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INTRODUCTION

Prior to February 1, 1978, the Illinois Prisoner Review Board (“the Board”) was a division of the Illinois Department of Corrections (“IDOC”) known as the Parole and Pardon Board. Today the Board is a quasi-judicial entity that makes decisions concerning adult and juvenile prison inmate matters. By statute it is currently composed of 15 Members who are appointed by the Governor, with the approval of the State Senate.

While the number of classic parole cases has decreased in recent years, today the greater part of the Board’s time is employed in holding parole revocation hearings, consisting of technical and new sentence revocations. These hearings are held at the various penal institutions around the state. The hearings can be complex fact-finding affairs involving attorneys on both sides of the questions, witness testimony, cross-examinations, and volumes of documentary evidence.

These kinds of hearings and reviews are with juvenile and adult institutions, and are at the heart of the Board’s duties. On any given month, the Board will conduct hearings with all institutions, sometimes twice a month.

Executive Clemency

Perhaps the most visible work the Board does involves executive clemency proceedings, which occur four times a year. Three times in Chicago and once in Springfield the Board convenes to hear petitions from individuals seeking Clemency in the form of a Pardon, an Expungement, a Commutation or some other form of relief from the Governor.

Confidential Recommendations are made to the Governor after these hearings are held and they are sent to his office for a final determination. Most petitioners request public hearings, but the Board also reviews petitions without a public hearing if the petitioner so chooses.

Victim Notification

One of the Board’s other historically significant mandates has been to provide victim notification services. The Board has a specialized Victim Notification Unit (“VNU”) that documents the names and addresses of persons who request to be included in its registry.

The VNU is devoted to alerting victims and their families of the impending release of an individual in custody from IDOC.

By allowing the victims to be involved in the process, it is the Board’s intention to assist them in experiencing less frustration with the criminal justice system. Victims and their loved ones call, write, email or very often meet with Board members to register their opposition to parole or to request special conditions of parole. This is all coordinated by a small, dedicated staff that compose the VNU and the Operations Unit. Board members and staff work closely with victim advocates and state’s attorneys throughout Illinois to coordinate efforts to protect the rights of crime victims.



The Board also convenes daily/ weekly to deliberate and prepare orders which enumerate the conditions that an individual in custody shall abide by while on parole/ mandatory supervised release. In an average month, the Board will issue approximately 929 orders for individuals in custody who are due to be placed on mandatory supervised release pursuant to law.

C-Number Hearings

Before 1978, one of the Board's primary mandates was to hold parole eligibility hearings for individuals in custody whose sentences were of indeterminate durations. After that date, when determinate (flat) sentences were legislated in Illinois, the number of classic parole hearings for what have become known as C-number individuals, was fixed at a group of approximately 16,500 inmates, a number that has been whittled down to approximately 75 in the course of the years. These hearings continue to be held across the State and constitute the Board's most contested and deliberated hearings. The Board monthly at its Springfield headquarters to thoroughly discuss and vote on these special cases.

Other Hearings

The Board also reviews IDOC's recommendations for revocation of individual in custody's good conduct credits when there has been an alleged violation of institutional rules. The Board provides a hearing to permit an individual in custody to make a defense against the allegation, before deciding whether to revoke these credits.

Joe Coleman Act

The Joe Coleman Act was enacted on January 1, 2022. This Act gives the Board the sole discretion to grant medical release. A grant of medical release under this Act shall be an act of executive and legislative grace and shall be at the sole discretion of the Prisoner Review Board.

Juvenile Hearings

Finally, the Board carries out specialized juvenile parole hearings at eight juvenile institutions each month under provisions of the Juvenile Court Act. These hearings mirror the adult hearings described above, but are conducted pursuant to different laws than those observed in the adult hearings.



Recidivism

With the State confronting a recidivism rate of approximately 36.7%¹, the reintegration of individuals back into society from incarceration is challenging. Presently, there is an emerging belief that the larger price is being borne by society, since the practical barriers facing people with criminal records make it more likely that they will slip back into a life of crime if not effectively addressed.

One of the overwhelming requests to the Board on clemency issues is that persons with convictions cannot get jobs. Many employers refuse to give jobs to convicted persons because they don't trust convicted persons, are afraid of lawsuits on negligent hiring, insurance companies, and, in some cases, are prohibited by law from hiring convicted persons. However, the lack of jobs is compounding the problem. Persons who have been convicted, after they have finished their time, are returning back to community only to find they can no longer find employment. This inability to earn a living too often results in a reliance upon Public Aid or a return to a life of crime in order to survive.

In order to break the cycle of recidivism, we must aid convicted persons in becoming law-abiding citizens. By introducing rehabilitation programs which specifically aid those who have served their debt to society, this goal can be attained.

1. According to Illinois Department of Corrections FY14—FY19 Recidivism Rate Fact Sheet.



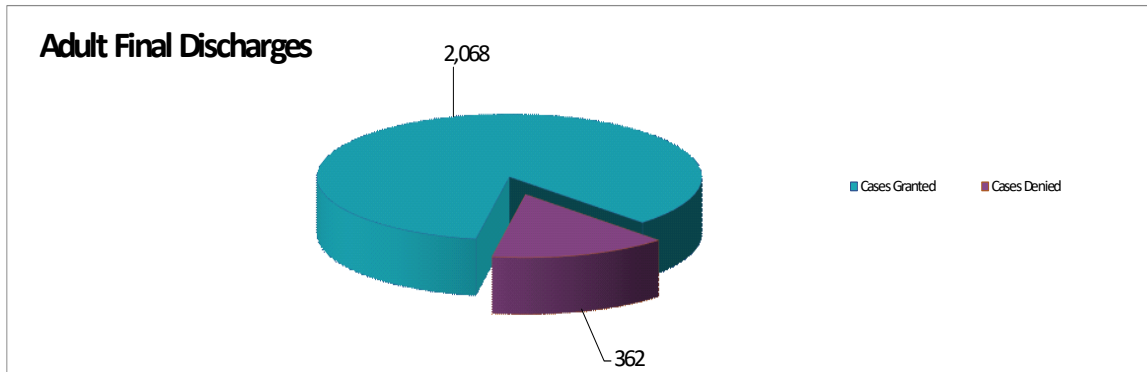
**ILLINOIS PRISONER REVIEW BOARD
SUMMARY OF BOARD ACTIVITY- ADULT**

TYPE OF HEARING	NUMBER OF CASES
Parole Reviews/C-Numbers	29
Good Conduct Requests	178
Release Reviews	13,280
Parole/Release Revocations	4750
Final Discharges	2,430
Executive Clemency	1,154
Joe Coleman Act (Medical Release)	78
Cases Revised/Amended	97
Cases Continued	381
Cases Revised by Parole Agent Requests	2,058
Rehearing Request and Reconsideration Requests	95
90 Day EGCC	1
Joe Coleman Act (Medical Release)	78
SAFE-T Act (MSR)	1,387
Total Adult Considerations	25,918



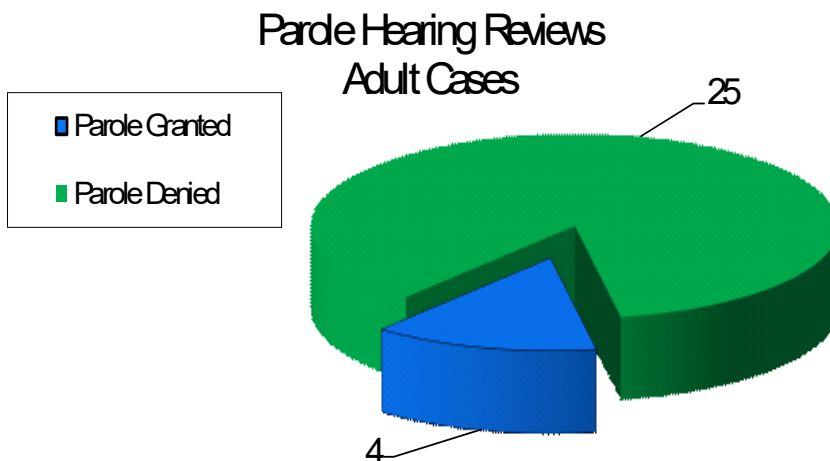
ADULT FINAL DISCHARGES

Total Cases Considered	2,430
Total Cases Granted	2,068
Discharge Consideration Approval Rate	85%



ADULT PAROLE REVIEWS/C-NUMBERS

Total Cases Considered	29
Total Cases Granted	4
Parole Consideration Approval Rate	14%



ADULT PAROLE CASES/C-NUMBERS BY CORRECTIONAL CENTER

Center	Cases Decided	Parole Granted	Parole Denied	Parole Rate
Big Muddy River	1	0	1	0.00%
Centralia	0	0	0	0.00%
Danville	0	0	0	0.00%
Decatur	0	0	0	0.00%
Dixon	8	1	7	14.0%
East Moline	0	0	0	0.00%
Graham	1	0	1	0.00%
Hill	3	0	3	0.00%
Illinois River	2	1	1	50.0%
Jacksonville	0	0	0	0.00%
JTC	1	0	1	0.00%
Kewanee	1	0	1	0.00%
Lawrence	2	0	2	0.00%
Lincoln	0	0	0	0.00%
Logan	0	0	0	0.00%
Menard	2	0	2	0.00%
Murphysboro	0	0	0	0.00%
NRC	0	0	0	0.00%
Pinckneyville	2	1	1	50.0%
Pontiac	0	0	0	0.00%
Robinson	0	0	0	0.00%
Shawnee	2	0	2	0.00%
Sheridan	0	0	0	0.00%
Southwestern	0	0	0	0.00%
Stateville	0	0	0	0.00%
Taylorville	1	0	1	0.00%
Vandalia	0	0	0	0.00%
Vienna	1	0	1	0.00%
Western	2	1	1	50.0%
TOTAL	29	4	25	14.0%

*The numbers reflected within this chart pertain to those inmates who remain incarcerated under pre-1978 sentencing laws.



ADULT PAROLE CASES / C-NUMBERS

Adult Parole Cases	Custody
Currently Incarcerated	39
Currently Paroled	36
Total	75

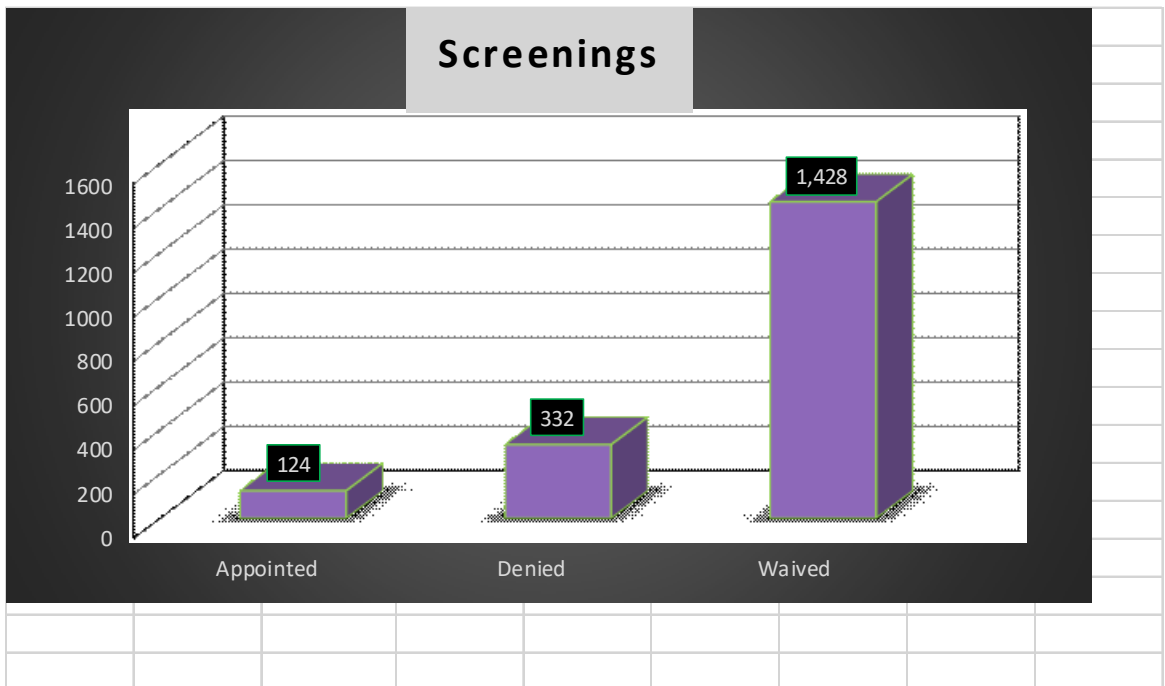
MORALES / KING PRELIMINARY HEARINGS

Morales / King Hearings Conducted	2,928
Morales / King Hearings with Probable Cause Found	2,043
Rate	70%



ATTORNEY SCREENINGS

Screenings	Number of Cases
Appointed	124
Denied	332
Waived	1,428
Total	1,884



ADULT GOOD CONDUCT CREDITS

Revocations	Number of Cases
Reviewed	178
Revoked	170
Lowered	7
Disapproved	1

SAFE-T ACT

Type of Review	Number of Cases
Discharge	64
6-Months	201
12-Months	1122
Total	1387

FINAL DISCHARGES

Discharges	Number of Cases
Approved	2068
Denied	362
Total	2430



**MANDATORY SUPERVISED RELEASE/ MANDATORY REVIEW /
STATUTORY PAROLE RELEASE REVIEWS**

MSR	13,280
MR	0
SP	0
Total	13,280

ELECTRONIC MONITORING

Added	623
Removed	63
Total	686

GLOBAL POSITIONING SYSTEM (GPS) MONITORING

Added	183
Removed	35
GPS Total	218

PAROLE AGENT REQUESTS FOR MODIFICATIONS

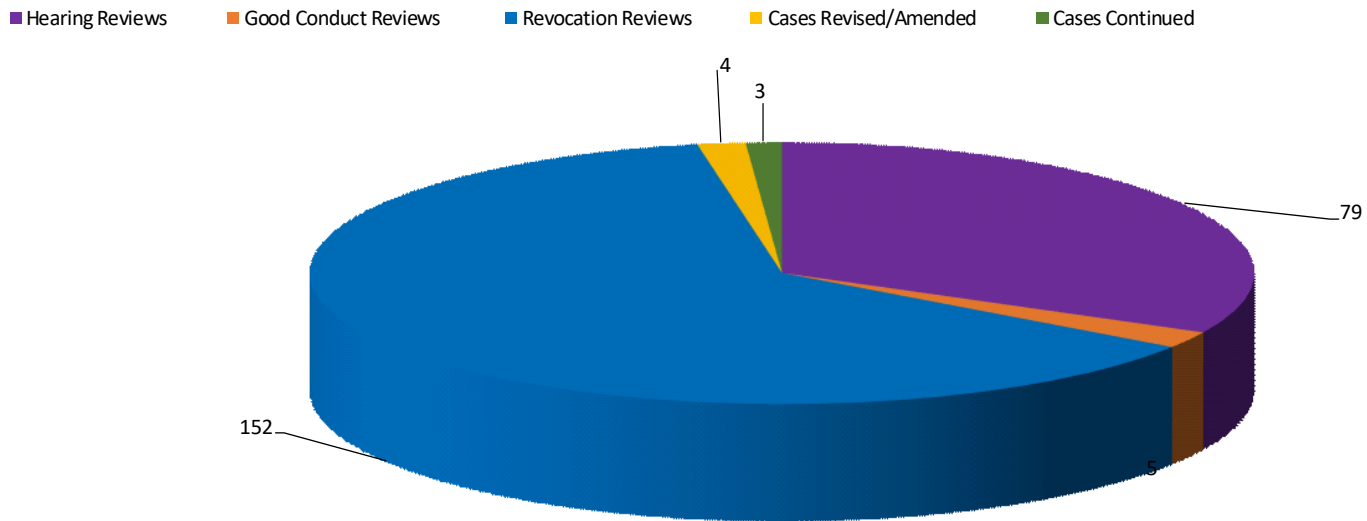
Approved	1115
Denied	39
Total	1154



SUMMARY OF BOARD ACTIVITY - JUVENILE

JUVENILE HEARINGS	NUMBER OF CASES
Hearing Reviews	79
Good Conduct Reviews	5
Revocation Reviews	152
Cases Revised/Amended	4
Cases Continued	3
TOTAL JUVENILE REVIEWS	243

**Juvenile Hearings
(By Hearing)**



**EXECUTIVE CLEMENCY PETITIONS
REVIEWED BY THE PRISONER REVIEW BOARD**

January	368
April	212
July	311
October	263
Total Hearings	1,154

**EXECUTIVE CLEMENCY PETITIONS
ACTED UPON BY THE GOVERNOR**

Granted Pardons/ Expungements	11
Denied	582
Commutation of Sentence	0
Total Petitions Acted Upon	593



JOE COLEMAN ACT (MEDICAL RELEASE)

Number of Qualified Applications set for a hearing	78
Granted	28
Denied	50
Rate	36.0%

The hearings conducted by the Board reflect the petition was complete and was reviewed by the medical doctor and/or nurse practitioner at the holding correctional facility and determined that the applicant **did** qualify under at least one of the required criteria per statute 730 ILCS 5/3-3-14.

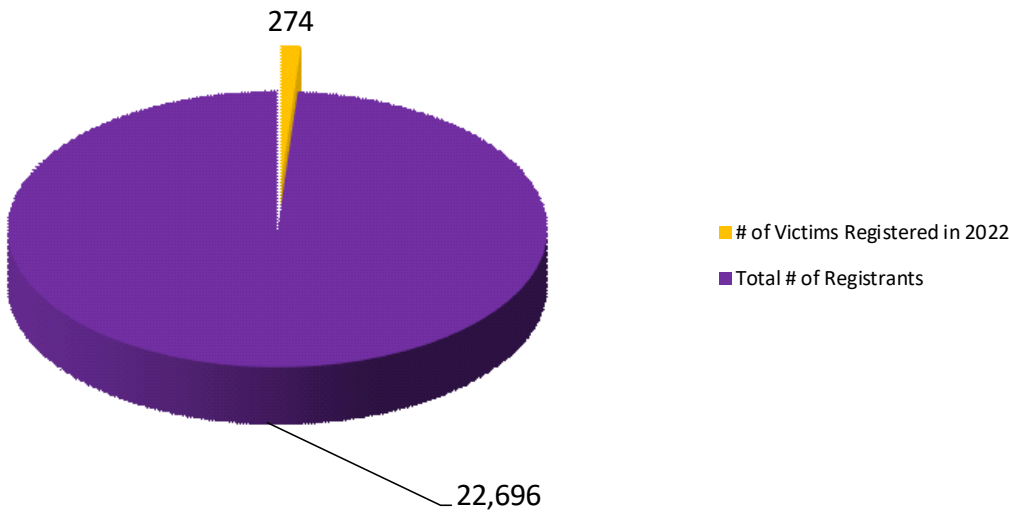
Number of Nonqualified Applications	182
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The nonqualified applications received by the Board reflect the application was deemed complete and reviewed by the medical doctor and/or nurse practitioner at the correctional holding facility and was determined that the applicant **did not** meet at least one of the required criteria per the statute. (730 ILCS 5/3-3-14)



**VICTIM NOTIFICATION UNIT
(ACTIVITY)**

Victim Notification Registrants	274
Adult Release Notifications	222
Total Number of Victim Registrants	22,696



BOARD MEMBER PROFILES

EDITH CRIGLER, CHAIR, appointed October 2011, has been employed in a variety of human service positions in Chicago for over 40 years. She holds a B.A. in Political Science and a Paralegal Certificate from Roosevelt University and an M.A. Degree in Administration and Social Policy from the University of Chicago, School of Social Service Administration. She is a nationally certified Balance and Restorative Justice Trainer, and was an Adjunct Professor in the Criminal Justice Department at Chicago State University.

She is also a social work field instructor at the University of Chicago's School of Social Service Administration and Chicago State University Social Work Department.

Ms. Crigler was one of the first advocates in Chicago's Domestic Violence court and has a long history of working on behalf of victims of domestic violence and other individuals who have been marginalized.

Her special interest is and has been in the area of rights and protection of women and children. She has designed and conducted workshops for human service and law enforcement professionals focused on the myriad of issues germane to poverty.

She has served as a paralegal and policy specialist for Metropolitan Family Services where she reviewed systemic problems of poverty both in metropolitan Chicago and the rest of the State of Illinois. She has a strong expertise in translating bureaucratic language

into user-friendly language for advocates.

Ms. Crigler was the first and only Director of the African American Caucus for the Family Resource Coalition of America (FRCA). At FRCA, she coordinated, supervised and directed all projects focused on African American family issues, which included publications, policy analysis, consulting, and training.

She was appointed in 2010 by the Governor to the Illinois Juvenile Justice Commission and served as a Commissioner.

JARED BOHLAND, MEMBER, appointed May 2021. Mr. Bohland was appointed in May 2021. He comes with years of experience working in the social service/social justice field. Mr. Bohland graduated Magna Cum Laude with a BBA from Belmont University in Nashville, TN. After spending some years working in the music industry, he and his wife moved back to Illinois to focus on community work. Mr. Bohland's work history includes years of experience as a counselor for teens in residential treatment at Kemmerer Village, a case manager for homeless individuals with Homeward Bound, a public housing specialist with the Decatur Housing Authority, and several years as the client services coordinator and a contracted domestic violence certification trainer for Dove, Inc. Domestic Violence Program.



Mr. Bohland has been an active member of the Macon County Continuum of Care Homeless Advisory Council, the Illinois Coalition Against Domestic Violence, the Set Free Movement – Macon County, and the Central IL Human Trafficking Task Force. He is a 1st Cohort Graduate of the Illinois Coalition Against Domestic Violence Leadership Academy. He also served as Co-Chair of the ICADV Leadership Development Committee from 2017 until 2021 after accepting his appointment to the Prisoner Review Board. He is a Certified Domestic Violence Professional in the state of Illinois since October 2016, with over 200 hours of continued education. In 2020, Mr. Bohland was nominated and selected to the Herald and Review's 20 under 40 Professionals in the Community. He is also the founder of Man Up Men's Ministry which has operated in multiple capacities including within churches and as an online ministry since 2012.

MATTHEW COATES, MEMBER appointed in July 2022. Mr. Coates holds an Associate Degree from Illinois Central College in Liberal Arts & Sciences, a Bachelor of Science Degree in Communications from Illinois State University, where he was also a student-athlete on the men's basketball team and holds a Master's Degree in Leadership in Nonprofit Organizations from Bradley University. In 2021, he earned a certificate in Leadership with the McLean County Chamber of Commerce and is a graduate of Peoria County Citizens Leadership Academy. In 2022, Mr. Coates was nominated and selected to the Pantagraph's 20 Under 40 Leaders of Distinction Class for professionals in McLean County. Mr. Coates recently served as the Director of Communications at Bloom-

ington Public School District 87 and as a McLean County Board Member. Most of his professional career has been in human services. Prior to these positions, he served as a Restorative School Specialist at Project Oz and while at The Children's Home Association of Illinois, he served as a Clinical Coordinator of Youth Services and a Comprehensive Community Based Crisis Counselor (CCBYS). Mr. Coates is passionate in serving his community and is currently a member of several volunteer boards including Project Oz, Bloomington-Normal Rotary Board of Directors and is a member of the Illinois State University Athletic Council.

LISA DANIELS, MEMBER, appointed in July 2018. Ms. Daniels holds both a BA in Sociology from Chicago State University and Bachelor of Biblical Studies from Dominion College of Theology and has been employed, through various positions, in the areas of both human and civil service for approximately 15 years. Additionally, as a result of the loss of her youngest son to street violence, Ms. Daniels has become trained in the field of Restorative Justice as a Circle Facilitator and is founder of a behavioral health services organization, dedicated to assisting families who have lost a loved one to gun violence or incarceration.

Ms. Daniels, a strong believer that no one is the sum total of the worst thing they've ever done or experienced, brings a unique perspective to the board and is an advocate for accountability through a connection to care and help.



JULIE GLOBOKAR, MEMBER, appointed in July 2022. Dr. Globokar holds a PhD in Criminology, Law, and Justice and an M.A. in Criminal Justice from the University of Illinois at Chicago, and a B.A. in Psychology with a minor in Criminal Justice from the University of Wisconsin at White-water. As a university professor she has taught courses including Criminology, Gangs & Society, and Emerging Trends & Issues in Corrections. She has published works about victim services, family violence, crime causation, and community corrections.

Since 2017 Dr. Globokar has been deeply involved in anti-violence work on Chicago's West side, most notably as the founding chairperson of the board for the highly regarded violence prevention and intervention program Boxing Out Negativity.

JEFFREY GRUBBS, MEMBER, appointed in November 2022. He most recently served as the Chief of Police for the City of Carbondale. As Chief of Police, Grubbs ensured that the entire force was trained in De-Escalation and each officer was state certified as a juvenile officer. Prior to Grubbs' departure, efforts to train the entire department as Crisis Intervention Team Officers (CIT officers) had also begun. During his tenure, the City's Uniform Crime Report index reached its lowest levels in more than 25 years.

Prior to his appointment as Chief of Police, Grubbs served as a Deputy Chief of Police, Police Lieutenant, Police Sergeant, and as a Police Officer. During his career in law enforcement, Grubbs was recognized by the Carbondale Police Department with the Chief's Award of Valor and he is also a recipient of the Illinois Police Association's Distinguished Law Enforcement Officer Award. Grubbs received advanced, professional law enforcement training from the FBI

National Academy and the FBI Law Enforcement Executive Development programs in Quantico, VA. Grubbs holds an Associate of Applied Science from Southeastern Illinois College and a Bachelor of Science and Master of Public Administration from Southern Illinois University Carbondale.

RODGER HEATON, MEMBER, appointed to the Board in May 2022. He was a practicing attorney from 1985 – 2022, serving both as a federal prosecutor and as a defense attorney throughout his legal career. For several years, Mr. Heaton was the Director of Public Safety in Illinois, supervising all of the public safety agencies and boards, and the Homeland Security Advisor to the Governor. In addition, he served as the Chairman of the Statewide Commission on Criminal Justice and Sentencing Reform. For several years, he taught a course at the University of Illinois College of Law regarding White Collar Crime.

2021. Mrs. Miller was appointed in September 2021. She comes with 35 years of educational experience. Mrs. Miller has over 20 years working in the Illinois Department of Corrections/School District 428. She worked as an Educator, Assistant Principal, Principal, Associate Superintendent of the Southern Region, and Superintendent of the School District. Mrs. Miller has worked in every Correctional facility in the State of Illinois.

Mrs. Miller graduated with a BS in Education and a MS in Educational Administration from Southern Illinois University-Carbondale. Her work experience has mostly been with the Department of Corrections/School District 428 but has several years working as a Principal in the public schools.



DONALD SHELTON, MEMBER, appointed in September 2012. He retired from the Champaign Police Department after 23 years of service, the last 14 years at the rank of Patrol Sergeant. Mr. Shelton is credited with starting the agency's Crime Scene Unit. He taught a Basic Investigative Photography course for many downstate police departments, as well as a digital photography class as an adjunct faculty member of the Suburban Law Enforcement Academy (College of DuPage). At the Champaign Police Department he held various assignments in the Investigations Division, is a Field Training Officer, and on a street crimes unit.

ROBIN SHOFFNER, MEMBER, appointed May 2022. She is a graduate of the University of Missouri School of Journalism and the Creighton University School Law. As trial attorney for more than 25 years, Ms. Shoffner represented municipalities in all aspects of federal civil rights litigation, including Section 1983 constitutional violations. She is also a former Circuit Court of Cook County judge where she was assigned a voluminous court call involving civil and misdemeanor cases. Ms. Shoffner is an advisory member and lecturer of I Am A Gentleman Inc., an organization that serves at-risk boys and young men of color, ages 13-20, from under-resourced communities.

CARMEN TERRONES, MEMBER, appointed in June 2022. She is the fourth daughter of Carmen, mother of Isabella, Claudia, and Victoria, and sister to eight siblings, and I identify as an American of Mexican Heritage. Thirty years were spent as a Senior Administrator with the systems created to support young people to do better after committing an offense, Cook County Juvenile Probation Department and Illinois Department of Juvenile Justice. Underserved communities have tremendous promise, and I am driven to accompany promising communities to reach their promise through fostering empowerment and exposure to restorative justice. I was the Principal and Founder of Connecting RJ Communities, LLC, promoting a culturally responsive family engagement program that is trauma informed and designed under a restorative justice framework. I am affiliated with Annie E. Casey Foundation as an Applied Leadership Network member, working to lead the transformation of our criminal justice system locally and nationally to demonstrate positive outcomes for all stakeholders. We must have a love of self to accompany others and receive their experience as the teachings and medicine.

KENNETH D. TUPY, MEMBER,
appointed in June 2016. Mr. Tupy graduated from the University of Illinois in 1979 with a B.A. in Political Science and a minor in Psychology. He graduated from John Marshall Law School in 1982 and was a Staff Editor for Law Review. Mr. Tupy became a Sangamon County Assistant State's Attorney and was the Chief of the Felony Division until 1995. He worked in private practice and was the Republican Attorney for the Illinois House Criminal Law Committee. He was also the attorney for the Prison Reform Committee; the Truth in Sentencing Committee and the Juvenile Reform Committee. He became the Chief Legal Counsel for the Illinois Prisoner Review Board in 1998 until 2016 when he accepted the appointment as a Board Member for the Prisoner Review Board.

Former Members in 2022:

Max Cerda
Oreal James
Jeffrey Mears
Aurthur Mae Perkins
Joe Ruggiero
Eleanor "Kaye" Wilson



Illinois Prisoner Review Board
319 East Madison Street, Suite A
Springfield, Illinois 62701
Telephone: (217)782-7273
Victims Toll Free: (800) 801-9110
Fax: (217)524-0012 Web Page: www.Illinois.gov/prb

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